

Message Text

PAGE 01 STATE 025361

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ORIGIN SS-30

INFO OCT-01 ISO-00 NSCE-00 /031 R

DRAFTED BY EA/PRCM:RAHOLMES:CED
APPROVED BY S/S:WLUERS
EA:AWHUMMEL
EA/PRCM:OVARMSTRONG
NSC:RSOLOMON (DRAFT)
S/PC:WLORD
EA/RA:HISOM (DRAFT)
S/NM:HWELLMAN (DRAFT)
EA/ROC:RSULLIVAN (DRAFT)
EA/TB:LSTERMER (DRAFT) - L/T:CBEVAS (DRAFT)
IO/HDC:LCAVANAUGH (DRAFT)

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R 070034Z FEB 74
FM SECSTATE WASHDC
TO USLO PEKING
AMCONSUL HONG KONG
AMEMBASSY TAIPEI
AMEMBASSY RANGOON
INFO USMISSION GENEVA

S E C R E T STATE 025361

EXDIS

E.O. 11652: GDS
TAGS: SNAR, CH
SUBJECT: JOINT DRUG CABINET COMMITTEE DECISION
REF: STATE A-10108 (DECEMBER 10, 1973)

1. THE JOINT DRUG CABINET COMMITTEE AT A NOVEMBER 27
MEETING APPROVED IN PRINCIPLE THE FOLLOWING OPTION:

"AT SUCH TIME AS SECRETARY KISSINGER DEEMS IT
APPROPRIATE, SEEK PRC PARTICIPATION IN MULTILATERAL DRUG
CONTROL ACTIVITIES AND INFORM THE PRC OF OUR ASSISTANCE
PROGRAM FOR BURMA."
SECRET

PAGE 02 STATE 025361

2. THE PURPOSE OF THIS MESSAGE IS TO SOLICIT VIEWS OF
ADDRESSEES. FOLLOWING IS SOME BACKGROUND AND EA'S
THINKING ON IMPLEMENTING THE OPTION.

3. BACKGROUND

A. ALTHOUGH MARSHALL GREEN RAISED THE QUESTION OF NARCOTICS CONTROL WITH HSIUNG HSIANG-HUI, CHOU'S PRIVATE SECRETARY FOR FOREIGN AFFAIRS, DURING THE PRESIDENT'S TRIP TO CHINA, THE ONLY FORMAL APPROACH TO THE PRC TOOK PLACE IN NEW YORK IN AUGUST 1972 AT A MEETING BETWEEN NELSON GROSS, AMBASSADOR PHILLIPS AND PRC DEPUTY PERMREP WANG.

B. DURING THE MEETING, WANG SAID HE BELIEVED THAT AS PRC LEARNS MORE ABOUT INTERNATIONAL CONTROL OF NARCOTICS, IT WILL BE ABLE TO TAKE A MORE ACTIVE ROLE. HE SAID PRC WAS CONSIDERING, BUT HAD NOT YET DECIDED, TO SIGN SINGLE CONVENTION ON NARCOTICS DRUGS, 1961, OR ITS AMENDING PROTOCOL, 1972, AND THAT PRC HAS ALSO NOT MADE DECISION ON SEEKING MEMBERSHIP ON INTERNATIONAL NARCOTICS CONTROL BOARD (INCB) AND ECOSOC COMMISSION ON NARCOTIC DRUGS (CND). GROSS EXPRESSED HOPE PRC WOULD SERIOUSLY CONSIDER SIGNING CONVENTION AND ITS PROTOCOL, NOTED THAT PRC CITIZEN MEMBER ON INCB WOULD BE ABLE TO MAKE AN IMPORTANT CONTRIBUTION, AND OBSERVED THAT PRC MEMBERSHIP IN CND WOULD FACILITATE EXCHANGE OF INFORMATION CONCERNING METHODS FOR CONTROLLING USE OF NARCOTICS.

C. IN FEBRUARY 1973 THE PRC SENT OBSERVERS TO 25TH SESSION OF CND. DURING THE SESSION, JOHN INGERSOLL (THEN DIRECTOR OF THE BUREAU OF NARCOTICS AND DANGEROUS DRUGS), ACTING IN HIS CAPACITY AS CHAIRMAN OF THE 25TH CND SESSION, MET WITH MENG QUIN, THE PRC HEAD OF DELEGATION. AT THE MEETING, MENG REVIEWED PRC EFFORTS AT NARCOTICS CONTROL. ASKED ABOUT FUTURE PLANS FOR CND MEMBERSHIP, MENG SAID PRC STILL STUDYING IT. IN RESPONSE TO A QUESTION AS TO WHETHER SOME US-PRC BILATERAL COMMUNICATION AND EXCHANGE OF INFORMATION MIGHT BE POSSIBLE, SECRET

PAGE 03 STATE 025361

MENG SAID, "YES, WE CAN LEARN FROM EACH OTHER."

D. AT MEETING OF UN THIRD COMMITTEE IN NOVEMBER 1973, PRC DELEGATE PUBLICLY REFERRED TO CHINA'S OWN DOMESTIC ACTION AGAINST OPIUM, NOTED SERIOUSNESS OF DRUG PROBLEM IN SOME COUNTRIES AND RECOGNIZED NEED FOR INTERNATIONAL COOPERATION TO ELIMINATE ILLICIT DRUGS. THIRD COMMITTEE PASSED THREE DRUG CONTROL RESOLUTIONS. PRC SUPPORTED ONE RESOLUTION CALLING FOR ASSISTANCE TO DEVELOPING COUNTRIES IN FIELD OF NARCOTICS CONTROL AND ANOTHER CALLING FOR SUPPORT AND INCREASED VOLUNTARY CONTRIBUTIONS TO UNITED NATIONS FUND FOR DRUG ABUSE CONTROL. PRC ABSTAINED, HOWEVER, ON A US-SPONSORED RESOLUTION URGING GOVERNMENTS TO ACCEDE TO DRUG CONTROL

TREATIES (INCLUDING SINGLE CONVENTION AND PROTOCOL),
UNTIL "PRC COMPLETES ITS STUDY CONCERNING ITS ATTITUDE
TOWARD THE TREATIES."

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-E. ROC ASPECTS. THE ROC SIGNED THE SINGLE
CONVENTION IN 1961 AND RATIFIED IT IN 1969. IT HAS NOT
SIGNED THE PROTOCOL. THE PRC CONSIDERS ANY ROC
RATIFICATION OF A TREATY SINCE 1949 TO BE NULL AND VOID.

THE UNITED STATES CONSIDERS THE ROC TO CONTINUE TO BE
BOUND BY ITS BILATERAL AND MULTILATERAL TREATY COMMIT-
MENTS, INCLUDING THAT OF THE SINGLE CONVENTION. IF THE
PRC SHOULD ACCEDE TO THE SINGLE CONVENTION WE WOULD STILL
CONSIDER THE ROC TO BE BOUND BY ITS PROVISIONS.

F. BURMA PROGRAM. IN LATE NOVEMBER 1973 AMEMBASSY
RANGOON WAS AUTHORIZED TO REOPEN NEGOTIATIONS WITH THE
GUB ON THE BASIS OF THE LATTER'S RENEWED REQUEST FOR
AIRCRAFT FOR USE AGAINST NARCOTICS TRAFFICKERS (NEGOTIA-
TIONS ON A SIMILAR REQUEST BROKE DOWN IN 1972). SUBJECT
TO SATISFACTORY NEGOTIATION OF TERMS, WE ARE WILLING TO
COMMIT OURSELVES IN PRINCIPLE TO PROVIDING UP TO 18
AIRCRAFT OF MUTUALLY AGREED TYPE OR TYPES TO THE GUB.
THESE AIRCRAFT WOULD BE DELIVERED IN TRANCHES OVER A
PERIOD OF YEARS (SIX PER YEAR WAS SUGGESTED AS A
REASONABLE RATE), EACH TRANCHE TIMED AND CONDITIONED
UPON BURMESE ABSORPTIVE CAPACITY, SATISFACTORY OPERA-
SECRET

PAGE 04 STATE 025361

TIONAL EXPERIENCE WITH PRECEDING TRANCHES, AVAILABILITY
OF AIRCRAFT AND FUNDS, AND THE ACHIEVEMENT OF SATIS-
FACTORY RESULTS AGAINST TRAFFICKERS. THE OFFER IS BASED
ON THE PROPOSITION THAT NARCOTICS TRAFFICKING IN BURMA
MUST BE APPROACHED IN THE CONTEXT OF GUB MILITARY AND
POLICE ACTIONS AGAINST THOSE ILLEGAL DISSIDENT GROUPS WHO
ARE THE MAJOR TRAFFICKERS AND WHOSE DISSIDENCE IS FUELED
BY PROCEEDS FROM THE NARCOTICS TRAFFIC. BECAUSE OF THE
UNUSUAL NATURE OF THE BURMESE SITUATION AND THE PROPOSED
PROGRAM, THE DEPARTMENT UNDERTOOK CONSULTATIONS WITH
SELECTED MEMBERS OF CONGRESS TO ASSURE SUFFICIENT CON-
GRESSIONAL SUPPORT BEFORE THE OFFER WAS MADE. THE GUB
HAS NOT YET RESPONDED TO OUR OFFER BUT HAS INDICATED IT
WILL DO SO SHORTLY.

4. STEPS TO IMPLEMENT THE CABINET COMMITTEE OPTION.

A. WE SEE THE UPCOMING SPECIAL SESSION OF THE CND
(STARTING FEBRUARY 18), TO WHICH THE PRC WILL AGAIN BE
SENDING OBSERVERS, AS AN OCCASION WHERE THE USREP
COULD STATE PRIVATELY TO PRC OBSERVERS THAT US HOPES PRC
WILL BECOME A MEMBER OF CND. REFERRING TO THIRD COM-
MITTEE RESOLUTION ON ACCESSION TO DRUG CONTROL TREATIES,

USREP COULD ALSO STATE US HOPES PRC WILL ACCEDE TO THE SINGLE CONVENTION AND ITS PROTOCOL. IN REGARD TO ROC'S SITUATION, IF PRC SHOULD ACCEDE TO SINGLE CONVENTION (AND THUS BE BOUND BY IT), WE WOULD INFORM THE ROC, IF ASKED, THAT WE STILL CONSIDER ROC TO BE BOUND BY THE SINGLE CONVENTION. IF PRC PRESSED US ON THIS POINT, WE

WOULD STATE OUR POSITION. WE WOULD LIKE TO AVOID DOING SO (BECAUSE OF THE "TWO CHINAS" IMPLICATION), BUT WE ARE PREPARED, IF ABSOLUTELY NECESSARY, TO STATE THIS POSITION PUBLICLY.

B. WE THINK INFORMING PRC OF OUR ASSISTANCE PROGRAM FOR BURMA, IF THIS MATERIALIZES, IS BEST HANDLED THROUGH EITHER USLO OR PRCLO. PRESENTATION WOULD EMPHASIZE THAT SOLE PURPOSE OF PROGRAM IS SUPPORT FOR GUB EFFORTS TO SUPPRESS NARCOTICS TRAFFICKING, AND THAT WE ARE PROVIDING THIS ASSISTANCE IN RESPONSE TO GUB REQUEST AS PART OF OUR SECRET

PAGE 05 STATE 025361

GLOBAL PROGRAM TO COMBAT NARCOTICS TRAFFICKING. AT THE SAME TIME, REFERRING TO OUR BILATERAL AND MULTILATERAL DRUG EFFORTS IN GENERAL, WE WOULD EXPRESS HOPE THAT PRC WILL BECOME A MEMBER OF CND AND ACCEDE TO THE SINGLE CONVENTION AND ITS PROTOCOL.

5. WE WELCOME YOUR VIEWS ON RECOMMENDATIONS THAT SHOULD BE MADE TO THE SECRETARY ABOUT IMPLEMENTING THE CABINET COMMITTEE OPTION.
KISSINGER

SECRET

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